# TOWN OF ZOLFO SPRINGS, FLORIDA FINANCIAL STATEMENTS AND SUPPLEMENTAL INFORMATION SEPTEMBER 30, 2019

## TOWN OF ZOLFO SPRINGS, FLORIDA FINANCIAL STATEMENTS AND SUPPLEMENTAL INFORMATION

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## TOWN OF ZOLFO SPRINGS, FLORIDA FINANCIAL STATEMENTS AND SUPPLEMENTAL INFORMATION

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INDEPENDENT ACCOUNTANT'S REPORT ON INVESTMENT COMPLIANCE

## TOWN OF ZOLFO SPRINGS, FLORIDA OFFICIALS

Town of Zolfo Springs, Florida
September 30, 2019

#### **TOWN COMMISSION**

DIDI WHITE - MAYOR VIRGINIA IRBY - VICE MAYOR GUADALUPE DELEON SARA SCHOFIELD ROD CANNON

#### **TOWN OFFICIALS**

TOWN MANAGER, LINDA ROBERSON TOWN CLERK, AMANDA WALLACE GERALD BUHR, TOWN ATTORNEY



#### INDEPENDENT AUDITOR'S REPORT

To the Honorable Town Commission Town of Zolfo Springs, Florida

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, and each major fund of the Town of Zolfo Springs, Florida, (Town), as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, and each major fund of the Town of Zolfo Springs, Florida, as of September 30, 2019, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on pages 3 – 9 and 31 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town's basic financial statements. The other supplemental information on pages 32 - 35 are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The other supplemental information are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplemental information are fairly stated in all material respects in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 21, 2019, on our consideration of the Town of Zolfo Springs, Florida's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Town's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town's internal control over financial reporting and compliance.

CHRISTOPHER, SMITH, LEONARD, BRISTOW & STANELL, P.A.

Chaitopher, Spit, Lever, Briston + Stanell, P.A.

November 21, 2019 Bradenton, Florida

## TOWN OF ZOLFO SPRINGS

3210 U.S. Hwy. 17 S. P.O. Box 162 Zolfo Springs, FL 33890-0162 Phone: (863) 735-0405 Fax: (863) 735-1684

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the Town of Zolfo Springs, Florida (the Town), we offer readers of the Town's financial statements this narrative overview and analysis of the financial activities of the Town for the fiscal year ended September 30, 2019. We encourage readers to consider the information presented here in conjunction with the basic financial statements beginning on page 10.

#### Financial Highlights

- The assets of the Town exceeded its liabilities at the close of the most recent fiscal year by \$10,250,406 (net position). Of this amount, \$1,242,236 (unrestricted net position) may be used to meet the government's ongoing obligations to citizens and creditors.
- The government's total net position decreased by \$112,989 during the year. This was primarily due to increased expenses, including depreciation in the water and wastewater fund.
- As of the close of the current fiscal year, the Town's governmental fund reported ending fund balances of \$936,789, an increase of \$191,447 from the prior year. Of this amount, unassigned fund balance represents \$931,518.
- As of the close of the fiscal year the Town's water and wastewater fund unrestricted net position was \$307,878.

#### Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the Town's basic financial statements. The Town's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements. The government-wide financial statements are designed to provide readers with a broad overview of the Town's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the Town's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Town is improving or deteriorating.

The statement of activities presents information showing how the government's net position has changed during the most recent fiscal year. All changes in net position are reported in a manner similar to the approach used by private-sector business in that revenue is recognized when earned or established criteria are satisfied and expenses reported when incurred. Accordingly, revenues are reported even when they may not be collected for several months after the end of the year, and expenses are reported even though they may not have used cash during the current fiscal year.

Both of the government-wide financial statements distinguish functions of the Town that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the Town include general government, public safety, maintenance and physical environment. The business-type activities of the Town include the water, wastewater, and sanitation services.

The government-wide financial statements can be found on pages 10 and 11 of this report.

Fund financial statements: Funds are a group of self-balancing accounts. Funds are used to account for specific activities of the Town. The Town, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Town can be divided into two categories: governmental funds and proprietary funds.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The only governmental fund the Town maintains is the General Fund. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund.

The Town adopts an annual appropriated budget for its general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found on pages 12 through 15 of this report.

**Proprietary funds**: The Town utilizes enterprise funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The Town's enterprise funds consist of the water and wastewater fund and the sanitation fund.

The basic proprietary fund financial statements can be found on pages 16 through 18 of this report.

**Notes to the financial statements:** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found starting on page 19 of this report.

Other information: In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the Town's General Fund Budgetary Comparison. Required supplementary information on the General Fund Budget can be found on page 31 of this report.

#### Government-wide Financial Analysis

The following table presents a condensed statement of net position as of September 30, 2019 with comparative totals as of September 30, 2018.

#### **Net Position**

Current and other assets Capital assets (net of depreciation) Total assets	Government 2019 \$ 961,222 1,462,815 2,424,037	2018 \$ 767,134 1,542,327 2,309,461	Business-T 2019 \$ 460,274 8,939,724 9,399,998	ype Activities 2018 407,240 9,248,555 9,655,795	Tot 2019 \$ 1,421,496 10,402,539 11,824,035	2018
Long–term liabilities outstanding Other liabilities Total liabilities	6,534 24,433 30,967	6,136 21,792 27,928	1,474,810 67,852 1,542,662	1,507,810 66,123 1,573,933	1,481,344 92,285 1,573,629	1,513,946 <u>87,915</u> 1,601,861
Net position: Invested in capital assets, net of related debt Restricted Unrestricted Total net position	1,462,815 -0- <u>930,255</u> \$ 2,393,070	1,542,327 -0- <u>739,206</u> \$ 2,281,533	7,472,724 72,631 <u>311,981</u> \$7,857,336	7,748,555 72,610 	8,935,539 72,631 	9,290,882 72,610 <u>999,903</u> \$ 10,363,395

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the Town, assets exceeded liabilities by \$10,250,406 at the close of September 30, 2019.

The Town's net position include capital assets, (87% of total net position), which reflect its investment in capital assets (e.g., land, water plant, machinery, and equipment); less any related debt used to acquire those assets that is still outstanding. The Town uses these capital assets to provide services to its members; consequently, these assets are *not* available for future spending. Although the Town's investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the Town's net position, in the amount of \$72,631, represents resources that are subject to external restrictions on how they may be used. The remaining balance of *unrestricted net position* of \$1,242,236 may be used to meet the government's ongoing obligations to citizens and creditors.

The following is a summary of the information presented in the Statement of Activities on page 11 of this report.

Changes in Net Position
For the Years Ended September 30, 2019 and 2018

	Governmental Activities		<u>Business-T</u> 2019	ype Activities 2018	<u>Total</u> 2019 2018		
Davis	2019	2018	2019	2018	2019	2018	
Revenues:							
Program revenues:	£ 6140	¢ 7.075	¢ 020 002	¢ 025.550	¢ 045.051	¢ 022.625	
Charges for services	\$ 6,149	0.00	the second secon	\$ 925,550	\$ 945,951	\$ 932,625	
Operating grants and contribution		-0-	-0-	-0-	-0-	-0-	
Capital grants and contributions	61,485	363,166	101,200	11,225	162,685	374,391	
General revenues:							
Taxes	720,533	667,026	-0-	-0-	720,533	667,026	
Transfers	28,491	26,846	(28,491)	(26,846)	-0-	-0-	
Other	37,751	36,380	2,668	1,395	40,419	37,775	
Total revenues	854,409	1,100,493	1,015,179	911,324	1,869,588	2,011,817	
Expenses:							
General government	230,502	231,301	-0-	-0-	230,502	231,301	
Public safety	181.103	183,007	-0-	-0-	181,103	183,007	
Maintenance	291,200	273,549	-0-	-0-	291,200	273,549	
Physical environment	40,067	56,948	-0-	-0-	40,067	56,948	
Interest on long-term debt	-0-	-0-	33,750	34,470	33.750	34,470	
Water	-0-	-0-	315,290	337,737	315,290	337,737	
Sewer	-0-	-0-	794,415	802,419	794,415	802,419	
Sanitation	-0-	-0-	96,250	100,684	96,250	100,684	
Total expenses	742,872	744,805	1,239,705	1,275,310	1,982,577	2,020,115	
Change in net position	111,537	355,688	(224,526)	(363,986)	(112,989)	(8,298)	
Net position – Beginning of year	2,281,533	1,925,845	8,081,862	8,445,848	10,363,395	10,371,693	
Net position - End of year	\$ 2,393,070	\$ 2,281,533	\$ 7,857,336	\$ 8,081,862	<u>\$ 10,250,406</u>	\$ 10,363,395	

Governmental activities: Governmental activities increased the Town's net position by \$111,537. Revenues decreased by \$246,084 due mainly to various grants received in the prior year that were not repeated in the current year. Those grants were for improvements to the Civic Center and local parks. Overall grants and contributions decreased by \$301,681. This was offset by an increase in tax revenues of \$53,507. Expenditures remained consistent with prior year with a total decrease of \$1.933.

Business-type activities. Business-type activities decreased the Town's net assets by \$224,526. Key elements for the difference between the current year and prior year are:

- Revenues increased by \$103,855.
- Charges for services increased by \$14,252. Operating revenues consist of water and wastewater department charges, as well as sanitation charges.
- Grant revenues increased \$89,975 over the prior year related to an IDA grant for water lines.
- Expenses decreased by \$35,605 from the prior year. The decrease is largely related to reductions in salaries and relaxed benefits.

#### Financial Analysis of the Government's Funds

As noted earlier, the Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The focus of the Town's governmental fund is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Town's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the Town's general fund reported ending fund balances of \$936,789. \$931,518 of this total amount is unassigned fund balance, which is available for spending at the Town's discretion.

The fund balance of the Town's general fund increased by \$191,447. Activity during the current fiscal year included the following key components:

- Total general fund revenues decreased by \$356,637 mainly due to grants received for Civic Center renovations and park improvements in the prior year that were not repeated in the current year.
- The general fund expenditures decreased by \$423,264 due to a decrease in capital outlay related to the decrease in grants.
- The general fund also included other financing sources of \$28,491, which are transfers from the proprietary fund.

**Proprietary funds.** The Town's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. The following are the noteworthy changes from the prior year:

- Operating revenues increased by \$14,252, over the prior year and operating expenses decreased by \$39,683. For the year ended September 30, 2019, operating expenses exceeded operating revenues by \$261,355.
- The non-operating revenues (expense) line, which is a total net expense of \$35,880 was consistent with prior year and is due largely to interest on the revenue bond.
- Grants of \$101,200 were received mainly for water line projects and included as part of capital contributions in 2019, compared to \$11,225 received during 2018.

#### General Fund Budgetary Highlights

For the year ended September 30, 2019, the General Fund budget was not amended. Budgeted revenues were \$651,235 and budgeted expenditures were \$672,235. For the current fiscal year, actual revenues were greater than budgeted revenues by \$174,683. Actual expenditures were less than budget by \$9,273.

Actual revenues were greater than budget primarily due to grant proceeds received from FEMA that were not included in the budget, as well as franchise fees and taxes.

#### Capital Assets and Debt Administration

Capital assets. The Town's investment in capital assets for its governmental and business-type activities as of September 30, 2019, amounts to \$10,402,539 (net of accumulated depreciation). This investment in capital assets includes land, buildings and improvements, sewer line improvements, water system improvements, machinery and equipment, and construction in progress. Current changes include additions of \$204,895 offset by depreciation and a loss on disposal totaling \$593,238.

## Town of Zolfo Springs Capital Assets (Net of Depreciation)

	Government	al Activities	Business-T	ype Activities	Total			
	2019	2018	2019	2018	2019	2018		
Land	\$ 15,808	\$ 15,808	\$ 658,576	\$ 658,576	\$ 674,384 \$	674,384		
Building and Improvements	1,062,258	1,109,070	5,379,698	5,579,936	6,441,956	6,689,006		
Infrastructure	357,464	377,023	-0-	-0-	357,464	377,023		
Sewer/water system improvements	-0-	-0-	2,544,255	2,735,248	2,544,255	2,735,248		
Machinery and equipment	27,285	40,426	255,995	274,795	283,280	315,221		
Construction in progress			101,200		101,200	-0-		
Total	\$ 1,462,815	\$ 1,542,327	\$ 8,939,724	\$ 9,248,555	\$ 10,402,539 \$	10,790,882		

Additional information on the Town's capital assets can be found in note 2 C. of this report.

**Long-Term Debt**. At the end of the current fiscal year, the Town had enterprise fund bonded debt outstanding of \$1,467,000.

#### Town of Zolfo Springs Revenue Bonds and Notes Payable

	Governmer	ntal Activities	Business-Type Activities	Total		
	2019	2018	2019 2018	2019 2018		
Revenue bonds	\$ -0-	\$ -0-	\$ 1,467,000 \$ 1,500,000	\$ 1,467,000 \$ 1,500,000		
Total	\$ -0-	\$ -0-	\$ 1,467,000 \$ 1,500,000	\$ 1,467,000 \$ 1,500,000		

Additional information on the Town's long-term debt can be found in note 2, E. of this report.

#### Economic Factors and Next Year's Budgets and Rates

The millage rate for 2019 - 2020 is the same as the prior year. The Town's total budget for all funds for fiscal year 2019 - 2020 has budgeted revenues and expenses of \$2,326,139, an increase over 2018 - 2019 amended budget of \$1,526,535. The increase from the prior year budget is principally due to grant revenues and related capital outlay in 2019-2020 for renovations to the water and wastewater system.

#### Requests for Information

This financial report is designed to provide a general overview of the Town of Zolfo Springs, Florida finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Town of Zolfo Springs, 3210 U.S. Hwy. 17 S., Zolfo Springs, Florida 33890.

#### TOWN OF ZOLFO SPRINGS, FLORIDA STATEMENT OF NET POSITION SEPTEMBER 30, 2019

	Governmental Activities		siness-type Activities	Total
ASSETS				
Cash and cash equivalents	\$	909,656	\$ 263,564	\$ 1,173,220
Receivables (net of allowance for				
uncollectibles)		19,823	69,934	89,757
Internal balances		4,208	(4,208)	22.264
Due from other governmental units		22,264	-	22,264
Prepaid expenses		5,271	6,939	12,210
Restricted assets:				
Cash		-	124,045	124,045
Capital assets (net of accumulated depreciation)				
Land		15,808	658,576	674,384
Building and improvements		1,062,258	5,379,698	6,441,956
Infrastructure		357,464	-	357,464
Sewer/water system improvements		_	2,544,255	2,544,255
Machinery and equipment		27,285	255,995	283,280
Construction in progress		, _	101,200	101,200
TOTAL ASSETS		2,424,037	9,399,998	11,824,035
LIABILITIES				
Accounts payable and other accrued expenses		24,433	13,337	37,770
Accrued interest		24,433	3,101	3,101
Customer deposits		_	51,414	51,414
Noncurrent liabilities:			3.,	3.,
Due within one year		1,600	34,000	35,600
Due in more than one year		4,934	 1,440,810	 1,445,744
Total liabilities		30,967	 1,542,662	 1,573,629
NET POSITION  Net investment in capital assets  Restricted for:		1,462,815	7,472,724	8,935,539
Revenue bond retirement		_	72,631	72,631
Unrestricted		930,255	 311,981	 1,242,236
TOTAL NET POSITION	\$	2,393,070	\$ 7,857,336	\$ 10,250,406

#### TOWN OF ZOLFO SPRINGS, FLORIDA STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2019

					Program I							
Functions/Programs			Chai	f	Operat		Capital			and Change in	Net Pos	ition
	F	xpenses		rges for rvices	Grants Contribu		 ants and tributions		ernmental ctivities	siness–type Activities		Total
Governmental Activities:		жрепосо					 <u> </u>		carracs	 tectivities		10141
General government	\$	230,502	\$	2,494	\$	-	\$ -	\$	(228,008)	\$ -	\$	(228,008)
Police department		181,103		3,375		-	-		(177,728)	_		(177,728)
Maintenance		291,200		280		-	61,485		(229,435)	_		(229,435)
Physical environment		40,067				_	 		(40,067)	 		(40,067)
<b>Total Governmental Activities</b>		742,872		6,149			 61,485		(675,238)	 		(675,238)
Business-type Activities:												
Water		315,290		323,665		_	101,200		_	109,575		109,575
Wastewater		828,165		490,742		_	_		_	(337,423)		(337,423)
Sanitation		96,250		125,395		_	_		_	29,145		29,145
Total Business-type Activities		1,239,705		939,802		_	101,200		_	(198,703)		(198,703)
Total Government	\$	1,982,577	\$ 9	945,951	\$	-	\$ 162,685		(675,238)	(198,703)		(873,941)
	Pro Frai Loc Hal One Moi Stai Inve Oth Total Trans Total	ral Revenues: perty taxes nchise fees and al government f-cent sales ta e-cent sales ta tor fuel tax te revenue sha estment earninger revenue general reven general reven ge in net posit	option x x ring of gs ues ues and	n gas tax 1/8 cent	s				227,050 242,309 35,598 58,236 124,304 2,513 30,523 2,920 34,831 758,284 28,491 786,775	 2,668 (28,491) (25,823) (224,526)		227,050 242,309 35,598 58,236 124,304 2,513 30,523 5,588 34,831 760,952
	Net P	osition – Begir	nnina a	of Year					2,281,533	8,081,862		10,363,395
		Position – End						\$	2,393,070	\$ 7,857,336	\$	10,250,406

#### TOWN OF ZOLFO SPRINGS, FLORIDA BALANCE SHEET – GOVERNMENTAL FUND SEPTEMBER 30, 2019

	 General Fund
ASSETS	
Cash	\$ 909,656
Accounts receivable net of allowance	19,823
Due from other governmental units	22,264
Due from other funds	4,208
Prepaid items	 5,271
Total assets	\$ 961,222
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES Liabilities: Accounts payable Accrued expense Total liabilities	\$ 15,372 9,061 24,433
Fund balances: Nonspendable – Prepaid items Spendable: Unassigned Total fund balances	5,271 931,518 936,789
Total liabilities, deferred inflows of resources and fund balances	\$ 961,222

# TOWN OF ZOLFO SPRINGS, FLORIDA RECONCILIATION OF THE BALANCE SHEET – GOVERNMENTAL FUND TO THE STATEMENT OF NET POSITION SEPTEMBER 30, 2019

Amounts reported for governmental activities in the statement of net position are different because:	
Fund Balance – Governmental Fund	\$ 936,789
Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the funds.	1,462,815
Long-term liabilities include compensated absences that are not due and payable in the current period and, therefore, are not reported in the	
funds.	(6,534)

**NET POSITION OF GOVERNMENTAL ACTIVITIES** 

\$ 2,393,070

# TOWN OF ZOLFO SPRINGS, FLORIDA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2019

	Genera Fund	
REVENUES		
Property taxes	\$	227,050
Intergovernmental revenue		251,174
Franchise fees and taxes		242,309
Fines and forfeitures		3,375
Charges for services		280
Interest		2,920
Licenses and permits		2,494
Grant revenue		61,485
Miscellaneous revenues		34,831
Total Revenues		825,918
EXPENDITURES		
General government		217,030
Police department		156,465
Maintenance department		224,323
Recreation		11,244
Capital outlay		53,900
Total Expenditures		662,962
Excess of Revenues (Under) Over Expenditures Before Other Financing Sources (Uses)		162,956
OTHER FINANCING SOURCES (USES)		
Transfers in (out)		28,491
Total Other Financing Sources (Uses)		28,491
Net Changes in Fund Balance		191,447
FUND BALANCE - Beginning of Year		745,342
FUND BALANCE – End of Year	<u>\$</u>	936,789

# TOWN OF ZOLFO SPRINGS, FLORIDA RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUND TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2019

Amounts reported for governmental activities in the statement of activities are different because:	
Net change in fund balance - total governmental fund	\$ 191,447
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.  Capital additions included as expenditures in the fund Loss on disposal of capital assets  Depreciation	53,900 (4,667) (128,745)
Noncurrent liabilities are not due and payable in the current period and, therefore, are not reported in the General Fund.	
Change in compensated absences	 (398)
CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES	\$ 111,537

## TOWN OF ZOLFO SPRINGS, FLORIDA STATEMENT OF NET POSITION – PROPRIETARY FUNDS SEPTEMBER 30, 2019

	Business-Type Activities					
ASSETS	Water and Wastewater	Sanitation	Total Enterprise Funds			
Current Assets:	¢ 262.564	<b>.</b>	¢ 262.564			
Cash	\$ 263,564	\$ -	\$ 263,564			
Accounts receivable (net of allowance for uncollectibles)	65,831	4,103	69,934			
Prepaid expenses	6,939	4 102	6,939			
Total current assets Noncurrent assets:	336,334	4,103	340,437			
Restricted assets:						
Cash	124,045	_	124,045			
Total restricted assets	124,045		124,045			
Total restricted assets	124,043		124,043			
Capital assets:						
Land	658,576	_	658,576			
Building and improvements	7,581,635	_	7,581,635			
Sewer/water system improvements	6,066,651	_	6,066,651			
Machinery and equipment	881,279	-	881,279			
Construction in progress	101,200	_	101,200			
Less accumulated depreciation	(6,349,617)		(6,349,617)			
Total capital assets (net)	8,939,724		8,939,724			
Total noncurrent assets	9,063,769		9,063,769			
TOTAL ASSETS	9,400,103	4,103	9,404,206			
LIABILITIES						
Current Liabilities:						
Accounts payable and other accrued expenses	13,337	_	13,337			
Due to other funds	4,208	_	4,208			
Total current liabilities	17,545		17,545			
Current liabilities payable from restricted assets:						
Accrued interest payable	3,101	_	3,101			
Customer deposits	51,414	_	51,414			
Revenue bonds payable - current portion	34,000	_	34,000			
Total current liabilities payable from restricted assets	88,515	_	88,515			
Noncurrent liabilities:						
Compensated absences	7,810	_	7,810			
Revenue bonds payable	1,433,000		1,433,000			
Total noncurrent liabilities	1,440,810		1,440,810			
TOTAL LIABILITIES	1,546,870		1,546,870			
NET POSITION						
Net investment in capital assets	7,472,724	_	7,472,724			
Restricted for revenue bond retirement and grants	7,472,724	_	72,631			
Unrestricted	307,878	4,103	311,981			
om estreted	301,010	7,105	311,301			
TOTAL NET POSITION	\$ 7,853,233	4,103	\$ 7,857,336			

# TOWN OF ZOLFO SPRINGS, FLORIDA STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION PROPRIETARY FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2019

	Business-Type Activities					
	Water and Wastewater		Sanitation		Total Enterprise Funds	
OPERATING REVENUES						
Charges for services						
Wastewater sales	\$	490,742	_	\$	490,742	
Water sales		311,117	_		311,117	
Sanitation		_	125,395		125,395	
Connection fees		12,548			12,548	
Total Operating Revenues		814,407	125,395		939,802	
OPERATING EXPENSES						
Cost of sales and services						
Personal services		309,431	_		309,431	
Operating		340,448	96,250		436,698	
Depreciation		455,028			455,028	
Total Operating Expenses	-	1,104,907	96,250		1,201,157	
Operating Income (Loss)		(290,500)	29,145		(261,355)	
NON-OPERATING REVENUES (EXPENSES)						
Interest income		2,668	_		2,668	
Loss on disposal of capital assets		(4,798)	_		(4,798)	
Interest expense		(33,750)			(33,750)	
Total Non-Operating Revenue (Expenses)	-	(35,880)			(35,880)	
Income (Loss) Before Capital Contributions						
and Transfers		(326,380)	29,145		(297,235)	
CAPITAL CONTRIBUTIONS AND TRANSFERS						
Capital contributions		101,200	_		101,200	
Transfers in (out)		-	(28,491)		(28,491)	
Transfers III (Gue)		_	(20,131)		(20,131)	
Total Capital Contributions and Transfers		101,200	(28,491)		72,709	
Change in Net Position		(225,180)	654		(224,526)	
Net Position – Beginning of Year		8,078,413	3,449		8,081,862	
Net Position – Ending of Year	\$	7,853,233	\$ 4,103	\$	7,857,336	

#### TOWN OF ZOLFO SPRINGS, FLORIDA STATEMENT OF CASH FLOWS – PROPRIETARY FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2019

	Business-Type Activities					
		Vater and Vastewater	S	anitation	E	Total Interprise Funds
CASH FLOWS FROM OPERATING ACTIVITIES:						
Cash receipts from customers	\$	827,777	\$	124,741	\$	952,518
Cash payments to suppliers		(336,795)		(96,250)		(433,045)
Cash payments for personal services		(309,431)				(309,431)
Net cash provided (used) by operating activities		181,551		28,491		210,042
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:						
Transfers in (out)/advances from (to) other funds		(229,289)		(28,491)		(257,780)
Net cash provided (used) by noncapital financing activities		(229,289)		(28,491)		(257,780)
Net cash provided (asea) by honeapted infallently activities		(223,203)		(20, 131)		(237,700)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:						
Capital expenditures		(150,995)		_		(150,995)
Capital grant proceeds		101,200		_		101,200
Interest paid on revenue bonds and long-term borrowings		(33,750)		-		(33,750)
Principal payments on long-term debt		(33,000)				(33,000)
Net cash provided (used) by capital and related financing activities		(116,545)				(116,545)
CASH FLOWS FROM INVESTING ACTIVITIES:						
Interest on investments		2,668		_		2,668
Net cash provided (used) by investing activities		2,668		_		2,668
NET INCREASE (DECREASE) IN CASH		(161,615)		_		(161,615)
CASH AT BEGINNING OF YEAR		549,224				549,224
CASH AT END OF YEAR	\$	387,609	\$		\$	387,609
DETAILS OF CASH AT END OF YEAR						
Unrestricted	\$	263,564	\$	_	\$	263,564
Restricted	Ψ	124,045	4	_	4	124,045
Restricted	\$	387,609	\$		\$	387,609
		· · · · · · · · · · · · · · · · · · ·				<u> </u>
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES:  Operating income (loss)  Adjustments to reconcile operating income (loss) to	\$	(290,500)	\$	29,145	\$	(261,355)
net cash provided (used) by operating activities: Depreciation		455,028		_		455,028
Change in assets and liabilities:						
(Increase) decrease in accounts receivable		10,371		(654)		9,717
(Increase) decrease in inventory and prepaid expenses		4,923		-		4,923
Increase (decrease) in accounts payable		(1,270)		-		(1,270)
Increase (decrease) in customer deposits payable		2,999				2,999
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES	\$	181,551	\$	28,491	\$	210,042

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. REPORTING ENTITY

The Town of Zolfo Springs was incorporated in 1913 under the laws of Florida Chapter 59–1996 (House Bill 1768). The present charter (which was last amended in May of 2006) calls for a Town Manager and a five-member commission. Under the present charter, the Town has the power to impose license taxes on occupations, to levy taxes on Town property, and to levy charges for services as required for the improvement and government of the Town. Services authorized to be provided under the present charter are as follows: public safety, streets and roads, sanitation, health and social services, culture – recreation, public improvements, planning and zoning, and general administrative services. No potential component units exist.

#### B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the Town. For the most part, the effect of interfund activity has been removed from these statements. Government-wide financial statements include a Statement of Net Position and a Statement of Activities. The Statement of Net Position reports all financial and capital resources of the Town's governmental and business-type activities. It is presented in a net position format (assets and deferred outflows less liabilities and deferred inflows equal net position) and shown with three components; net investment in capital assets, restricted net position and unrestricted net position. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for the governmental fund and the proprietary funds. All governmental and enterprise funds are considered major funds and are presented as separate columns in the fund financial statements.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

## C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The government reports the following governmental fund:

#### General Fund

The general fund is the Town's general operating fund. All general tax revenues and other receipts that are not allocated by law or contractual agreement to another fund are accounted for in this fund. Expenditures paid in this fund include general operating expenditures, and the capital improvement costs not paid through other funds.

The government reports the following proprietary funds:

#### Water and Wastewater

The water and wastewater fund accounts for the operation of the Town's water and wastewater system.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

## C. <u>MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT</u> PRESENTATION - CONTINUED

#### **Sanitation**

The sanitation fund accounts for the activities of the government's garbage operations.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes and other charges between the Town's water and wastewater fund and various other functions of the Town. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Town's water and wastewater fund and the sanitation fund are charges to customers for sales and services. The Town also recognizes as operating revenue the portion of tap fees intended to recover the cost of connecting new customers to the system. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### D. CASH AND INVESTMENTS

Florida Statute 218.415 authorizes the Town to invest surplus funds in the following:

- (a) The Local Government Surplus Funds Trust Fund or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act as provided in Section 163.01, Florida Statutes.
- (b) Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency.
- (c) Interest bearing time deposits or savings accounts in state-certified Qualified Public Depositories as defined in Section 280.02, Florida Statutes.
- (d) Direct obligations of the U.S. Treasury.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

#### D. CASH AND INVESTMENTS - CONTINUED

All Town bank accounts and certificates of deposit are with banking institutions that post collateral as required by state statutes (Qualified Public Depositories). The Town does not have a formal investment policy that limits its exposure to fair value losses arising from increasing interest rates. However, at September 30, 2019, the Town only had demand deposits and time deposits.

#### E. RECEIVABLES AND PAYABLES

All trade receivables are shown net of allowance for doubtful accounts.

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Advances between funds, as reported in the fund financial statements, are offset by a fund balance account in applicable governmental funds to indicate that they are not available for appropriation and are not spendable financial resources.

#### F. PROPERTY TAXES

Property taxes become due and payable on November 1<sup>st</sup> of each year. The county tax collector remits the Town's portion as such revenues are received. The Town collects nearly all of its tax revenue during the period November 1 through April 1, at which time the property taxes become delinquent. The key dates in the property tax cycle are as follows:

Assessment roll validated

Millage resolution approved

Beginning of fiscal year for which
taxes have been levied

Tax bills rendered and due

July 1

September 30

October 1

November 1

Property taxes payable:

Maximum discount

Delinquent

Tax certificates sold

November 30

April 1

May 31

Property taxes are recognized as revenue in the fiscal year for which the taxes have been levied to the extent they result in current receivables. Under the system outlined above, no material amount of taxes is receivable after the end of the fiscal year.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

#### G. RESTRICTED ASSETS AND RESERVES

Certain proceeds of the Town's enterprise fund revenue bonds, as well as certain resources set aside for their repayment, are classified as restricted assets on the statement of net position because they are maintained in separate bank accounts and their use is limited by applicable bond covenants.

#### **Enterprise Funds**

Restricted assets, provided for by ordinances adopted by the Town for the issuance of the Sewer System Bonds and customer deposits are as follows:

	QUALIFIED	
	PUBLIC	
	<u>DEPOSITOR</u>	<u>Y</u>
Reserve Fund	\$ 72,63	1
Customer Deposits	51,41	4
Restricted Assets	<u>\$ 124,04</u>	5

#### H. CAPITAL ASSETS

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government—wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$500. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The Town has elected to report general infrastructure assets on a prospective basis only.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are expensed as incurred.

Property, plant, and equipment of the primary government are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings and improvements	20 - 50
Sewer line improvements	20 - 50
Infrastructure	10 - 40
Machinery and equipment	5 - 15
Furniture and equipment	5 - 15
Other equipment	5 - 15

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

#### I. COMPENSATED ABSENCES

The Town personnel policy provides for the payment of accrued vacation and sick pay upon separation of its employees. A liability for this amount is recorded in the government-wide and proprietary fund financial statements. A liability for these amounts is recorded in the governmental fund only if they have matured.

#### J. LONG-TERM OBLIGATIONS

In the government-wide financial statements and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position.

#### K. <u>NET POSITION</u>

Net position is reported in three parts as applicable: net investment in capital assets, restricted and unrestricted. When both restricted and unrestricted resources are available, restricted resources are used first, and then unrestricted resources, as they are needed.

#### L. FUND BALANCE

The Town follows Governmental Accounting Standards Board (GASB) Statement No. 54 which established fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. Fund balance classifications are Nonspendable and Spendable. Spendable is then further classified as Restricted, Committed, Assigned, and Unassigned. These classifications reflect not only the nature of funds, but also provide clarity to the level of restriction placed upon fund balance. Fund balance can

different levels of restraint, such as external versus internal compliance requirements. Unassigned fund balance is a residual classification within the General Fund. The General Fund should be the only fund that reports a positive unassigned balance.

The Town classifies governmental fund balance as follows:

Nonspendable - includes fund balance amounts that cannot be spent either because it is not in spendable form or because of legal or contractual requirements.

Spendable Fund Balance:

- Restricted includes amounts that can be spent only for specific purposes because of State or Federal laws or enabling legislation, or which are externally restricted by providers, such as creditors or grantors.
- Committed includes amounts that can be spent only for specific purposes that are approved by a formal action of the Board of Commissioners through a resolution or the budget process.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

#### L. FUND BALANCE - CONTINUED

- Assigned includes amounts designated for a specific purpose by the Board of Commissioners through a resolution or the budget process, which are neither restricted nor committed.
- Unassigned includes residual positive fund balance within the General Fund which has not been classified within the other above mentioned categories. Unassigned fund balance may also include negative balances for any governmental fund if expenditures exceed amounts restricted, committed or assigned for those specific purposes.

The Town uses restricted amounts first when both restricted and unrestricted fund balance is available, unless there are legal documents or contracts that prohibit doing this, such as in grant agreements requiring dollar for dollar spending. Additionally, the Town would first use committed, then assigned, and lastly unassigned amounts of spendable fund balance when expenditures are made. The Town does not have a formal minimum fund balance policy.

	General <u>Fund</u>
Non Spendable (prepaid expenses)	\$ 5,271
Spendable:	
Restricted	-0-
Committed	-0-
Assigned	-0-
Unassigned	931,518
Total Fund Balances	<u>\$ 936,789</u>

#### M. <u>DEFERRED INFLOWS OF RESOURCES</u>

In addition to liabilities, the governmental fund balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position or fund balance that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. When applicable, unavailable revenue for those revenues not received and not meeting the availability criteria for revenue recognition are classified as deferred inflows of resources.

#### N. CASH AND CASH EQUIVALENTS

For purposes of the statement of cash flows, all highly liquid debt instruments purchased with a maturity of three months or less are considered cash.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

#### O. ESTIMATES

The preparation of financial statements in conformity with U.S. generally accepted accounting principles requires management to make estimates and assumptions that affect reported amounts of assets, deferred outflows, deferred inflows, and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### P. BUDGETARY INFORMATION

Annual budgets are adopted on a basis consistent with U.S. generally accepted accounting principles for the governmental fund except transfers, which were not included in the budget. Expenditures should not exceed total appropriations. All annual appropriations lapse at fiscal year end. Budget amendments are approved by the Town Commission.

#### NOTE 2 - DETAILED NOTES ON ALL FUNDS

#### A. Cash and Investments

At year-end, the Town's carrying amount of deposits was \$1,297,265 and the bank balance was \$1,356,881.

#### B. Receivables

Receivables as of year-end for the Town's funds in the aggregate, including the applicable allowance for uncollectible accounts, are as follows:

Receivables	General Fund	Water and Wastewater Fund	Sanitation Fund		
Gross accounts receivables Less: allowance for	\$ 19,823	\$ 87,831	\$	7,603	
uncollectibles  Net total receivables	<u>-0-</u> \$ 19,823	(22,000) \$ 65,831	\$	(3,500) 4,103	

#### NOTE 2 - DETAILED NOTES ON ALL FUNDS - CONTINUED

#### C. Capital Assets

Capital asset activity for the year ended September 30, 2019 was as follows:

	Beginning Balance	Increases	<u>Decreases</u>	<u>Transfers</u>	Ending Balance
Governmental Activities:					
Capital assets, not being depreciated:					
Land	<u>\$ 15,808</u>	\$ -0-	<del>\$ -0-</del>	<u>\$ -0-</u>	<u>\$ 15,808</u>
Total capital assets, not being				_	
depreciated	15,808	<u> </u>			15,808
Capital assets, being depreciated:	1 400 400	2 400	•	•	1 500 000
Buildings and improvements	1,498,402	2,400	-0-	-0-	1,500,802
Infrastructure	1,140,846	51,500	-0-	-0-	1,192,346
Furniture and equipment	215,919	-0-	(46,310)	-0-	169,609
Machinery and equipment	65,462		(8,050)		57,412
Total capital assets being	2 020 620	F2 000	(E 4 260)	0	2 020 160
depreciated	2,920,629	53,900	(54,360)		2,920,169
Less accumulated depreciation for: Buildings and improvements	(200 222)	(40.212)	-0-	-0-	(420 544)
Infrastructure	(389,332)	(49,212)	-0- -0-	-0- -0-	(438,544)
Machinery and equipment	(763,823) (240,955)	(71,059) (8,474)	49,693		(834,882) (199,736)
Total accumulated depreciation	(1,394,110)	(8,474) (128,745)	49,693	<del></del>	(1,473,162)
Total capital assets, being	(1,394,110)	(120,743)	49,093		(1,473,102)
depreciated, net	1,526,519	(74,845)	(4,667)	-0-	1,447,007
Governmental activities capital	1,320,313	(77,073)	(4,007)		1,747,007
assets, net	\$ 1,542,327	\$ (74,845)	<b>\$</b> (4,667)	\$ -0-	\$ 1,462,815
assets, net	<u>4 1,376,367</u>	<u>* (/ T,UTJ)</u>	<u> </u>	<del>y -U-</del>	<u> </u>
Business-type activities:					
Capital assets, not being depreciated:					
Land	\$ 658,576	\$ -0-	\$ -0-	\$ -0-	\$ 658,576
Construction in progress	-0-	101,200	-0-	-0-	100,200
Total capital assets, not being					
depreciated	658,576	101,200	-0-	-0-	759,776
Capital assets, being depreciated:					
Buildings and improvements	7,581,635	-0-	-0-	-0-	7,581,635
Sewer line improvements	4,110,529	-0-	-0-	-0-	4,110,529
Water system improvements	1,956,122	-0-	-0-	-0-	1,956,122
Machinery and equipment	843,000	49,795	(11,516)	_0_	881,279
Total capital assets being					
depreciated	14,491,286	49,795	(11,516)		14,529,565
Less accumulated depreciation for:					
Buildings and improvements	(2,001,699)	(200, 238)	-0-	-0-	(2,001,937)
Sewer line improvements	(2,976,801)	(138,893)	-0-	-0-	(3,115,694)
Water system improvements	(354,602)	(52,100)	-0-	-0-	(406,702)
Machinery and equipment	(568,205)	(63,797)	6,718		(625,284)
Total accumulated depreciation	(5,901,307)	(455,028)	6,718	_0-	(6,349,617)
Total capital assets, being					
depreciated, net	<u>8,589,979</u>	(405,233)	(4,798)		8,179,948
Business-type activities capital					
assets, net	<u>\$ 9,248,555</u>	<u>\$ (304,033)</u>	<u>\$ (4,798)</u>	<u>\$ -0-</u>	<u>\$ 8,939,724</u>

#### NOTE 2 - <u>DETAILED NOTES ON ALL FUNDS - CONTINUED</u>

#### C. Capital Assets - continued

Depreciation expense was charged to functions/programs of the government as follows:

#### Governmental activities:

Administration	\$	8,407
Public Safety		24,638
Maintenance		66,877
Recreation		28,823
Total depreciation expense - governmental activities	<u>\$</u>	128,745

#### **Business-type activities:**

Water & Wastewater \$ 455,028

#### D. Interfund Receivables, Payables, and Transfers

The composition of interfund balances as of September 30, 2019 is as follows:

#### <u>Interfund Transfers</u>: <u>Due To/From</u>:

 n <b>sfer In:</b> eral Fund:	 <b>sfer Out:</b> ation Fund:	 <b>n Wastewater</b> to General
\$ 28.491	\$ 28.491	\$ 4.208

At September 30, 2019, the general fund was owed \$4,208 by the water and wastewater fund for items paid for by the general fund on behalf of the water and wastewater fund. Transfers were made to transfer income to the respective funds.

#### E. Long-Term Debt

Long-term debt - Governmental Activities

Long-term debt activity for the year ended September 30, 2019:

	Beginning <u>Balance</u>	Additions	Reductions	Ending <u>Balance</u>	Due Within One Year
Governmental activities: Compensated absences Governmental activities	\$ 6,136 <b>\$ 6,136</b>	\$ 14,596 <b>\$ 14,596</b>	\$ (14,198) <b>\$ (14,198)</b>	\$ 6,534 <b>\$ 6,534</b>	\$ 1,600 <b>\$ 1,600</b>
	Beginning Balance	Additions	Reductions	Ending <u>Balance</u>	Due Within One Year
Business-type activities: Bonds payable:					
Revenue bonds	\$ 1,500,000	\$ -0-	\$ (33,000)	\$1,467,000	\$ 34,000
Compensated absences	7,810	19,196	(19,196)	7,810	1,700
Business-type activities	<u>\$ 1,507,810</u>	<u>\$ 19,196</u>	<u>\$ (52,196)</u>	<u>\$1,474,810</u>	<u>\$ 35,700</u>

#### NOTE 2 - DETAILED NOTES ON ALL FUNDS - CONTINUED

#### E. <u>Long-Term Debt - continued</u>

#### **Revenue Bonds**

During 2012, the Town issued water and wastewater system revenue bonds series 2012 in the amount of \$1,654,000. The holder of the series 2012 bonds is the U.S. Department of Agriculture, Rural Development, Rural Utility Services (USDA). The series 2012 bond issuance was authorized by the Town of Zolfo Springs Commission through Resolution 2012–02. The purpose of the bonds was to finance the cost of acquisition and construction of improvements to the wastewater system and to refinance existing 1987 water and sewer revenue bonds. The series 2012 bonds have an interest rate of 2.25% and mature in 2051. Principal and interest payments are due September 1 of each year. The bonds are secured by a first lien on the revenues from the Town's water and wastewater system.

The bonds require the use of a debt sinking fund equal to 1/12<sup>th</sup> of one-tenth of the maximum bond service requirement.

The Town has the following revenue bonds issued for business-type activities and accounted for in the enterprise fund:

Water and Wastewater System Revenue Bonds

\$ 1,467,000

Total annual debt service requirements for all outstanding enterprise fund revenue bonds as of September 30, 2019 are as follows:

Year Ending <u>September 30</u> ,	<u>Principal</u>	<u>Interest</u>	Total
2020	\$ 34,000	\$ 33,008	\$ 67,008
2021	34,000	32,243	66,243
2022	35,000	31,478	66,478
2023	36,000	30,690	66,690
2024	37,000	29,880	66,880
2025 - 2029	192,000	136,666	328,666
2030 - 2034	210,000	114,413	324,413
2035 - 2039	235,000	89,663	324,663
2040 - 2044	257,000	62,212	319,212
2045 - 2049	278,000	32,310	310,310
2050 - 2051	119,000	4,027	123,027
Total	\$ 1,467,000	\$ 596,590	\$ 2,063,590

#### NOTE 3 - EMPLOYEE BENEFIT PLAN

The Town adopted a defined contribution retirement plan, effective October 1, 1999 for all full-time employees over 18 years of age and with a minimum of 12 months of service. The name of the Plan is the Retirement Plan and Trust for the Employees of the Town of Zolfo Springs and the plan is administered by the Florida League of Cities, Inc. The Florida Municipal Pension Trust Fund is the Trustee. The Town may amend the plan by giving the Trustee written notification of such Amendments as adopted.

Benefit terms, including contribution requirements, for the Plan are established and may be amended by the Town's Commission. For each employee in the pension plan, the Town is required to contribute 5 percent of annual salary, exclusive of overtime pay, to an individual employee account. Employees are permitted to make contributions to the pension plan, up to applicable Internal Revenue Code limits and not to exceed 10 percent of their compensation. For the year ended September 30, 2019, employee contributions totaled \$14,861, and the Town recognized pension expense of \$14,861.

Employees are immediately vested in their own contributions and earnings on those contributions and become vested in Town contributions and earnings on Town contributions after completion of 5 years of creditable service with the Town. Nonvested Town contributions are forfeited upon termination of employment. Such forfeitures are to be used to cover a portion of the pension plan's administrative expenses. For the year ended September 30, 2019, the Town did not have any available forfeitures to apply towards the Town's contribution expense.

#### NOTE 4 - RISK MANAGEMENT

The Town is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the Town carries commercial insurance. There has been no significant reduction in coverage from the prior year. The Town has not experienced any settlements in excess of coverage over the past three years.

#### NOTE 5 - CONTINGENCIES

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the federal government or the state of Florida. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures (or expenses) that may be disallowed by the grantor cannot be determined at this time, although the Town expects such amounts, if any, to be immaterial.



# TOWN OF ZOLFO SPRINGS, FLORIDA BUDGETARY COMPARISON SCHEDULE – GENERAL FUND NON-GAAP BUDGET BASIS FOR THE YEAR ENDED SEPTEMBER 30, 2019

	ORIGINAL BUDGET		FINAL BUDGET	 ACTUAL		VARIANCE WITH FINAL BUDGET
Revenues						
Property taxes	\$ 213,082	\$	213,082	\$ 227,050	\$	13,968
Intergovernmental revenue	247,020		247,020	251,174		4,154
Franchise fees and taxes	169,654		169,654	242,309		72,655
Fines and forfeitures	-		-	3,375		3,375
Charges for services	279		279	280		1
Interest	400		400	2,920		2,520
Licenses and permits	1,800		1,800	2,494		694
Grant revenue	_		_	61,485		61,485
Miscellaneous revenues	19,000		19,000	34,831		15,831
Total Revenues	651,235		651,235	825,918		174,683
Expenditures						
General government	213,193		213,193	217,030		(3,837)
Police department	197,151		197,151	156,465		40,686
Maintenance department	236,891		236,891	224,323		12,568
Recreation	15,000		15,000	11,244		3,756
Capital outlay	10,000		10,000	53,900		(43,900)
Total Expenditures	 672,235		672,235	662,962		9,273
Net Changes in Fund Balance	(21,000)		(21,000)	162,956		183,956
Fund Balance - Beginning of Year	 745,342		745,342	745,342		_
Fund Balance - End of Year	\$ 724,342	_\$_	724,342	\$ 908,298	_\$_	183,956

#### **NOTE 1 - BUDGETARY BASIS**

The general fund budget is presented on a basis consistent with U.S. generally accepted accounting principles with the exception of transfers in(out).

## NOTE 2 – RECONCILIATION OF DIFFERENCES BETWEEN NON-GAAP BUDGETARY BASIS AND GAAP (MODIFIED ACCRUAL) BASIS

The Town did not budget for transfers in. As a result \$28,491 of transfers in were not included in the general fund budget.

	=	actual On AAP Basis	То	Budgetary Basis	 Actual On Budget Basis
Excess of Revenues Over (Under) Expenditures Before Other Financing Sources (Uses)	\$	162,956	\$	-	\$ 162,956
Other Financing Sources Transfers in	_\$_	28,491	\$	(28,491)	\$ 
Total Other Financing Sources	_\$_	28,491	\$	(28,491)	\$ 
Net Changes in Fund Balance	_\$_	191,447	\$	(28,491)	\$ 162,956



# TOWN OF ZOLFO SPRINGS, FLORIDA WATER AND WASTEWATER SYSTEM REVENUE BONDS SCHEDULE OF DEBT SERVICE REQUIREMENTS

Year Ending September 30,	<u> Interest</u>	<u>Principal</u>	Total
2020	\$ 33,008	\$ 34,000	\$ 67,008
2021	32,243	34,000	66,243
2022	31,478	35,000	66,478
2023	30,690	36,000	66,690
2024	29,880	37,000	66,880
2025	29,048	38,000	67,048
2026	28,193	38,000	66,193
2027	27,337	38,000	65,337
2028	26,483	39,000	65,483
2029	25,605	39,000	64,605
2030	24,728	40,000	64,728
2031	23,828	41,000	64,828
2032	22,904	42,000	64,904
2033	21,960	43,000	64,960
2034	20,993	44,000	64,993
2035	20,002	45,000	65,002
2036	18,990	46,000	64,990
2037	17,955	47,000	64,955
2038	16,898	48,000	64,898
2039	15,818	49,000	64,818
2040	14,715	50,000	64,715
2041	13,590	50,000	63,590
2042	12,464	51,000	63,464
2043	11,318	53,000	64,318
2044	10,125	53,000	63,125
2045	8,933	54,000	62,933
2046	7,717	55,000	62,717
2047	6,480	56,000	62,480
2048	5,220	56,000	61,220
2049	3,960	57,000	60,960
2050	2,677	59,000	61,677
2051	1,350	60,000	61,350
	<u>\$ 596,590</u>	<u>\$ 1,467,000</u>	\$ 2,063,590

# TOWN OF ZOLFO SPRINGS, FLORIDA SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION WATER AND WASTEWATER DEPARTMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2019

		ENTERPRISE FUNDS	
	WATER	WASTEWATER	TOTAL
OPERATING REVENUES  Charges for services  Wastewater  Water  Total Operating Revenues	\$ - 323,665 323,665	\$ 490,742 - 490,742	\$ 490,742 323,665 814,407
OPERATING EXPENSES			
Personal services Operating Depreciation Total Operating Expenses	133,286 79,019 98,187 310,492	176,145 261,429 356,841 <b>794,415</b>	309,431 340,448 455,028 1,104,907
Operating Income (Loss)	13,173	(303,673)	(290,500)
NON-OPERATING REVENUES AND EXPENSES Interest income Loss on disposal of capital assets Interest expense Total Non-Operating Revenues (Expenses)	2,668 (4,798) - (2,130)	(33,750) (33,750)	2,668 (4,798) (33,750) (35,880)
Income (Loss) Before Capital Contributions	11,043	(337,423)	(326,380)
CAPITAL CONTRIBUTIONS  Capital contributions  Total Capital Contributions	101,200 101,200		101,200 101,200
CHANGE IN NET POSITION	\$ 112,243	\$ (337,423)	\$ (225,180)

#### TOWN OF ZOLFO SPRINGS, FLORIDA SCHEDULE OF WATER RATES EFFECTIVE AS OF SEPTEMBER 30, 2019

#### **RESIDENTIAL**

<b>USAGE IN GALLONS</b>	<u>AMOUNT</u>
0 to 3,000	\$1.23 per thousand
3,001 to 4,999	\$3.48 per thousand
5,000 to 9,999	\$3.60 per thousand
10,000 to 14,999	\$3.84 per thousand
15,000 to 19,999	\$4.09 per thousand
Over 20,000	\$4.31 per thousand
Minimum bill and surcharge when vacant	\$11.38

#### COMMERCIAL

<b>USAGE IN GALLONS</b>	AMOUNT
0 to 3,000	\$1.34 per thousand
3,001 to 4,999	\$3.84 per thousand
5,000 to 9,999	\$4.09 per thousand
10,000 to 14,999	\$4.31 per thousand
15,000 to 19,999	\$4.59 per thousand
Over 20,000	\$4.91 per thousand
Minimum bill and surcharge when vacant	\$13.79

A 10% utility tax is to be added to all statements with the exception of the Post Office and School.

# TOWN OF ZOLFO SPRINGS, FLORIDA SCHEDULE OF WASTEWATER RATES EFFECTIVE AS OF SEPTEMBER 30, 2019

#### **RESIDENTIAL**

USAGE IN GALLONS	AMOUNT
0 to 3,000	\$1.81 per thousand
Over 3,000	\$5.41 per thousand
Minimum Charge	\$29.96
Surcharge when Vacant	\$29.96

#### COMMERCIAL

USAGE IN GALLONS	AMOUNT
0 to 3,000	\$1.81 per thousand
over 3,000	\$5.41 per thousand
Surcharge in Mobile Home Parks	\$11.99 per site
Surcharge in RV parks	\$3.60 per site
Apartments (Multi-structure)	\$7.18 per unit
Motels	\$3.60 per room
Minimum Charge	\$41.95
Surcharge when Vacant	\$41.95

#### **OTHER REPORTS**

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

MANAGEMENT LETTER

INDEPENDENT ACCOUNTANT'S REPORT ON INVESTMENT COMPLIANCE



## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Town Commission Town of Zolfo Springs, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, and each major fund of the Town of Zolfo Springs, Florida (Town), as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements, and have issued our report thereon dated November 21, 2019.

#### Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Town's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control. Accordingly, we do not express an opinion on the effectiveness of the Town's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Town's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Town's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CHRISTOPHER, SMITH, LEONARD, BRISTOW & STANELL, P.A.

Christopher South, Lever, Bristow + Staney, Pit.

November 21, 2019 Bradenton, Florida



#### MANAGEMENT LETTER

To the Honorable Town Commission Town of Zolfo Springs, Florida

#### Report on the Financial Statements

We have audited the financial statements of the Town of Zolfo Springs, Florida (Town) as of and for the fiscal year ended September 30, 2019, and have issued our report thereon dated November 21, 2019.

#### Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

#### Other Reporting Requirements

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards* and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, Section AT–C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated November 21, 2019, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no findings and recommendations made in the preceding annual financial audit report.

#### Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. This information is disclosed in the notes to the financial statements.

#### Financial Condition and Management

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the Town has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific condition(s) met. In connection with our audit, we determined that the Town was not in a state of financial emergency, as it did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.c. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the Town. It is management's responsibility to monitor the Town's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

#### Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

#### Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, Town Commission, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

CHRISTOPHER, SMITH, LEONARD, BRISTOW & STANELL, P.A.

Christopher, Suth, Leward, Bristow + Staney, P. A.

November 21, 2019 Bradenton, Florida



## INDEPENDENT ACCOUNTANT'S REPORT ON INVESTMENT COMPLIANCE

To the Honorable Town Commission Town of Zolfo Springs, Florida

We have examined the Town of Zolfo Springs, Florida's (Town) compliance with Section 218.415, Florida Statutes, regarding the investment of public funds during the year ended September 30, 2019. Management of the Town is responsible for the Town's compliance with the specified requirements. Our responsibility is to express an opinion on the Town's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Town complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Town complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the Town's compliance with specified requirements.

In our opinion, the Town complied in all material respects, with the specified requirements for the year ended September 30, 2019.

This report is intended solely for the information and use of the Town and the Auditor General, State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.

CHRISTOPHER, SMITH, LEONARD, BRISTOW & STANELL, P.A.

Chartopher, Suth, Leval, Brustow + Stanell, P.A.

November 21, 2019 Bradenton, Florida